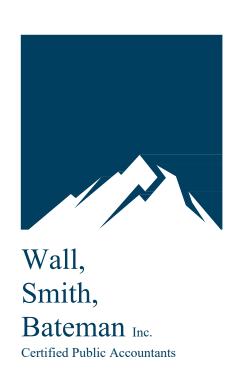
FINANCIAL STATEMENTS

December 31, 2023



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INDEPENDENT AUDITORS' REPORT

To the Board of County Commissioners Conejos County, Colorado Conejos, Colorado

Wall, Smith, Bateman Inc.

Report on the Audit of the Financial Statements

Qualified and Unmodified Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Conejos County, Colorado (the County), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Qualified Opinions on General Fund, Road and Bridge Fund, and Aggregate Remaining Fund Information

In our opinion, except for the possible effects of the matter discussed in the Basis for Qualified and Unmodified Opinions section of our report, the financial statements referred to above present fairly, in all material respects, the financial position of the General Fund, Road and Bridge Fund, and Aggregate Remaining Fund Information of the County, as of December 31, 2023, and the changes in financial position, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Unmodified Opinions on Governmental Activities, Social Services Fund and Capital Expenditures Fund

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, Social Services Fund and Capital Expenditures Fund of the County, as of December 31, 2023, and the respective changes in financial position, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Qualified and Unmodified Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Matters Giving Rise to the Qualified Opinions on General Fund, Road and Bridge Fund, and Aggregate Remaining Fund Information

We were unable to obtain sufficient appropriate audit evidence supporting approximately \$93,000 of unrecorded cash and expenditure transactions in the General Fund, Road and Bridge Fund and Aggregate

Board of County Commissioners Conejos County, Colorado Page 2

Remaining Fund Information. Cash reconciliations were not completed accurately resulting in unaccounted differences in the General Fund, Road and Bridge Fund, and Aggregate Remaining Fund Information financial statements.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an Auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

Board of County Commissioners Conejos County, Colorado Page 3

Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
raise substantial doubt about the County's ability to continue as a going concern for a reasonable
period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying combining fund financial schedules, the schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and the Local Highway Finance Report, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining fund financial schedules, the schedule of expenditures of federal awards, and the Local Highway Finance Report are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Board of County Commissioners Conejos County, Colorado Page 4

Other Reporting Required by Government Auditing Standards

Wall, Smith, Bateman bre.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 30, 2024 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Wall, Smith, Bateman Inc.

Alamosa, Colorado

September 30, 2024

CONEJOS COUNTY, COLORADO BASIC FINANCIAL STATEMENTS

CONEJOS COUNTY, COLORADO STATEMENT OF NET POSITION December 31, 2023

	Primary Government
	Governmental
A COPPER	Activities
ASSETS Commont Assets	
Current Assets Cash and Investments	\$ 11,983,292
Accounts Receivable	73,584
Due From Other Governments	870,849
Property Taxes Receivable	2,088,137
Inventories	67,876
Prepaid Expenditures	37,012
Total Current Assets	15,120,750
Noncurrent Assets	
Capital assets not being depreciated	1,165,824
Capital assets, net of accumulated depreciation	5,258,493
Total Noncurrent Assets	6,424,317
TOTAL ASSETS	21,545,067
LIABILITIES	
Current Liabilities	
Accounts Payable	(5,541)
Accrued Payroll Liabilities	20,828
Due To Other Governments	2 701 154
Unearned Grant Revenue	3,791,154
Financed Purchase Agreement Compensated Absences	45,979 20,640
Total Current Liabilities	3,873,060
Noncurrent Liabilities	
Financed Purchase Agreement	15,651
Compensated Absences	348,558
Total Noncurrent Liabilities	364,209
TOTAL LIABILITIES	4,237,269
DEFERRED INFLOWS OF RESOURCES - CURRENT	
Unavailable Revenue - Property Tax	2,088,137
NET POSITION	
Net Investment in Capital Assets	6,362,687
Restricted for	200.000
TABOR Amendment Reserve Forest Reserve - Title III	380,000 61,464
Unrestricted	8,415,510
TOTAL NET POSITION	\$ 15,219,661

CONEJOS COUNTY, COLORADO STATEMENT OF ACTIVITIES

For the Year Ended December 31, 2023

			Program Revenue	**	Net (Expense) Revenue and Changes in Net Position
Functions/Programs	Expenses	Charges for Services	Operating Grants & Contributions	Capital Grants & Contributions	Primary Government
Primary Government					
Governmental Activities					
General Government	\$ 2,874,199	\$ 415,367	\$ 24,046	\$ -	\$ (2,434,786)
Public Safety	2,715,702	288,444	172,250	-	(2,255,008)
Health and Welfare	8,217,166	509,234	7,092,507	-	(615,425)
Highways and Streets	3,903,207	900	3,727,874	-	(174,433)
Judicial - District Attorney	325,000	-	-	-	(325,000)
Auxiliary Services	44,674	-	-	-	(44,674)
Culture and Recreation	68,877	-	56,793	-	(12,084)
Interest on Long-Term Debt	4,790				(4,790)
Total Governmental Activities	\$ 18,153,615	\$ 1,213,945	\$ 11,073,470	\$ -	(5,866,200)
	General Revenu	es			
	Taxes				
	General Proper	ty Taxes - Net			2,644,026
	Sales and Use	Γaxes			2,103,908
	Other Taxes				662,944
	Payment in Lieu	of Taxes			1,308,069
	Interest on Inves	stments			587,951
	Miscellaneous				137,963
	Total General R	evenues			7,444,861
	Change in N	Net Position			1,578,661
	Net Position - Be	ginning			13,641,000
	Net Position - Er	ıding			\$ 15,219,661

GOVERNMENTAL FUNDS

BALANCE SHEET

December 31, 2023

	(GENERAL FUND	ROAD AND BRIDGE FUND		RIDGE SERVICES		CAPITAL EXPENDITURES FUND		OTHER GOVERNMENTAL FUNDS		TOTAL GOVERNMENTAL FUNDS	
ASSETS Cash and Investments Accounts Receivable Due From Other Governments	\$	7,291,955 37,976 576,564	\$	1,147,915 - 149,598	\$	1,947,825 (645) 92,119	\$	1,021,666	\$	573,931 36,253 52,568	\$	11,983,292 73,584 870,849
Due From Other Funds Property Taxes Receivable Inventories Prepaid Expenditures		1,599,934 - 29,249		105,990 41,431 7,763		361,015		21,198		26,445		2,088,137 67,876 37,012
TOTAL ASSETS	\$	9,535,678	\$	1,452,697	\$	2,400,314	\$	1,042,864	\$	689,197	\$	15,120,750
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE												_
LIABILITIES	\$	20,475	\$	5,795	\$	(39,790)	\$		\$	7,979	\$	(5,541)
Accounts Payable Accrued Payroll Liabilities Due to Other Governments	Φ	20,359	Φ	464	Φ	(39,790)	φ	- -	Þ	5	φ	20,828
Due to Other Funds Unearned Grant Revenue		2,449,084		- -		421,188		901,937		18,945		3,791,154
TOTAL LIABILITIES		2,489,918		6,259		381,398		901,937		26,929		3,806,441
DEFERRED INFLOWS OF RESOURCES Unearned Revenue - Property Tax		1,599,934		105,990		361,015		21,198				2,088,137
FUND BALANCE Nonspendable Restricted Committed		29,249 380,000 446,017 295,324		49,194 61,464 1,229,790		1,657,901		119,729		26,445 - 635,823		104,888 441,464 4,089,260 295,324
Assigned Unassigned		4,295,236										4,295,236
TOTAL FUND BALANCE		5,445,826		1,340,448		1,657,901		119,729		662,268		9,226,172
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE	\$	9,535,678	\$	1,452,697	\$	2,400,314	\$	1,042,864	\$	689,197	\$	15,120,750

CONEJOS COUNTY, COLORADO RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO THE STATEMENT OF NET POSITION December 31, 2023

Total governmental fund balances		\$ 9,226,172
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		6,424,317
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.		
Financed Purchase Agreement Compensated Absences	\$ (61,630) (369,198)	(430,828)
Net position of governmental activities	,	\$ 15,219,661

GOVERNMENTAL FUNDS

STATEMENT OF REVENUES, EXPENDITURES,

AND CHANGES IN FUND BALANCES

For the Year Ended December 31, 2023

	GENERAL FUND	ROAD AND BRIDGE FUND	SOCIAL SERVICES FUND	CAPTIAL EXPENDITURES FUND	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
REVENUES						
Taxes	\$ 4,731,464	\$ 125,565	\$ 497,097	\$ 27,719	\$ 29,033	\$ 5,410,878
Intergovernmental Revenue	1,995,364	3,316,186	6,135,923	-	481,287	11,928,760
Licenses and Permits	89,686	900	-	-	-	90,586
Charges for Services	1,043,611	-	-	-	509,234	1,552,845
Interest on Investments	500,166	77,439	-	9,786	560	587,951
Miscellaneous	75,956	83,690			1,610	161,256
TOTAL REVENUES	8,436,247	3,603,780	6,633,020	37,505	1,021,724	19,732,276
EXPENDITURES						
Current Expenditures						
General Government	2,292,181	222,604	-	264,958	-	2,779,743
Public Safety	2,500,374	-	-	-	-	2,500,374
Health and Welfare	877,258	-	6,414,030	-	885,629	8,176,917
Highways and Streets	359,261	3,184,980	-	-	-	3,544,241
Judicial - District Attorney	325,000	-	-	-	-	325,000
Auxiliary Services	44,674	-	-	-	-	44,674
Culture and Recreation	-	-	-	-	64,825	64,825
Capital Outlay	474,435	535,016	-	-	-	1,009,451
Debt Service	48,776					48,776
TOTAL EXPENDITURES	6,921,959	3,942,600	6,414,030	264,958	950,454	18,494,001
Excess (Deficiency) of Revenues Over Expenditures	1,514,288	(338,820)	218,990	(227,453)	71,270	1,238,275
OTHER FINANCING SOURCES (USES)						
Transfers In	-	-	-	-	-	-
Transfers Out	-	-	-	-	-	-
Commodities Received	-	-	-	-	137,760	137,760
Commodities Issued					(137,760)	(137,760)
TOTAL OTHER FINANCING SOURCES (USES)						
Net Change in Fund Balance	1,514,288	(338,820)	218,990	(227,453)	71,270	1,238,275
Fund Balance at Beginning of Year	3,931,538	1,679,268	1,438,911	347,182	590,998	7,987,897
Fund Balance at End of Year	\$ 5,445,826	\$ 1,340,448	\$ 1,657,901	\$ 119,729	\$ 662,268	\$ 9,226,172

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

TO THE STATEMENT OF ACTIVITIES For the Year Ended December 31, 2023

Net change in fund balances - total governmental funds

\$ 1,238,275

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Fixed asset additions \$ 1,010,803

Depreciation expense (637,092)

Net effect of capital outlay, depreciation, and deletions 373,711

Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Activity of debt is as follows:

Financed Purchase Agreement 43,986

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Change in compensated absences (77,311)

Change in net position of governmental activities \$ 1,578,661

CONEJOS COUNTY, COLORADO FIDUCIARY FUND

STATEMENT OF NET POSITION For the Year Ended December 31, 2023

	BLIC USTEE	OUNTY EASURER (COM	JAIL MMISSARY	CU	FUNDS
ASSETS		,				
Cash and Cash Equivalents	\$ 9,616	\$ 294,920	\$	141,614	\$	446,150
Property Tax Receivable	 -	 5,819,353		-		5,819,353
TOTAL ASSETS	9,616	 6,114,273		141,614		6,265,503
LIABILITIES						
Due to Other Governments	 -	 294,920				294,920
TOTAL LIABILIITIES	 -	294,920				294,920
DEFERRED INFLOWS OF RESOURCES						
Property Taxes	-	 5,819,353				5,819,353
NET POSITION Restricted for:						
Individuals, Organizations, and Other Governments	 9,616	 		141,614		151,230
TOTAL NET POSITION	\$ 9,616	\$ 	\$	141,614	\$	151,230

CONEJOS COUNTY, COLORADO FIDUCIARY FUND

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION For the Year Ended December 31, 2023

	JBLIC USTEE	COUNTY EASURER	CON	JAIL MMISSARY	CU	TOTAL ISTODIAL FUNDS
ADDITIONS						
Tax Collections for Other Governments	\$ -	\$ 7,050,612	\$	-	\$	7,050,612
Public Trustee Activity	7,000	-		-		7,000
Held for Others	-	-		125,724		125,724
Miscellaneous	-	561,810		-		561,810
Total Additions	7,000	7,612,422		125,724		7,745,146
DEDUCTIONS						
Taxes and Other Collections Disbursed	=	7,612,422		-		7,612,422
Public Trustee Disbursements	7,232	-		-		7,232
Funds Held for Others	=	-		115,569		115,569
Total Deductions	7,232	 7,612,422		115,569		7,735,223
Net Increase (Decrease) in Fiduciary Net Position	(232)			10,155		9,923
Net Position - Beginning of the Year	9,848	_		131,459		141,307
Net Position - End of the Year	\$ 9,616	\$ 	\$	141,614	\$	151,230

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting and reporting policies of the County reflected in the accompanying financial statements conform to accounting principles generally accepted in the United States of America applicable to state and local governments. Accounting principles generally accepted in the United States of America for local governments are those promulgated by the Governmental Accounting Standards Board (GASB) in *Governmental Accounting and Financial Reporting Standards*.

REPORTING ENTITY

Primary Government

The County is a political subdivision organized under the statutes of the State of Colorado. The County is governed by a three-member Board of County Commissioners (the Board). Each commissioner is elected at-large by the voters of the County to represent one of the three separate districts and must reside in the district for which he or she is elected. There are also seven other elected officials - assessor, clerk and recorder, coroner, sheriff, district attorney, surveyor, and treasurer. The treasurer is also the County Public Trustee.

The County provides a wide range of services to its residents including general administration, public safety, highways and streets, parks and recreation, health and social services, public improvements, planning, zoning, sanitation, and the office of the public trustee.

Component Units

The County's combined financial statements include the accounts of all County operations. The criteria for including organizations as component units within the County's reporting entity, as set forth in Section 2100 of GASB's Codification of Governmental Accounting and Financial Reporting Standards, include whether:

- The organization is legally separate (can sue and be sued in their own name)
- The County holds the corporate powers of the organization
- The County appoints a voting majority of the organization's board
- The County is able to impose its will on the organization
- The organization has the potential to impose a financial benefit/burden on the County
- There is fiscal dependency by the organization on the County
- The organization is financially accountable to the County
- The organization receives or holds funds that are for the benefit of the County; and the County has access to a majority of the funds held; and the funds that are accessible are also significant to the County.

Based on the aforementioned criteria, Conejos County has no component units.

GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements include the Statement of Net Position and the Statement of Activities. Government-wide statements report information on all of the activities of the County and its component units, except for County fiduciary activity. The effect of interfund transfers has been removed from the government-wide statements but continues to be reflected on the fund statements. Mainly taxes and intergovernmental revenues support governmental activities.

The statement of activities reflects the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function. Program revenues include:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges
 provided by a given function or segment and
- Grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included in program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the fiduciary funds are excluded from the government-wide financial statements.

Major individual governmental funds are reported as separate columns in the fund financial statements.

MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants are recognized as revenue when all applicable eligibility requirements imposed by the provider are met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The County considers grant revenues to be available if they are collected within 120 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The County reports the following major governmental funds:

- The *General Fund* is the general operating fund of the County. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The *Road and Bridge Fund* is used to account for the maintenance and improvements of streets and highways. The sources of funds include property taxes, highway users fees, and other revenue sources.
- The *Social Services Fund* is used to account for the operations of social programs; i.e. Temporary Aid to Needy Families, Old Age Pension, Aid to the Blind, Aid to the Needy and Disabled, among others. Financing is provided by grants, allotments, and property tax revenue.
- The *Capital Expenditures Fund*, a Capital Projects Fund, is used to account for the monies set aside for capital expenditures.

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the County's own programs. The fiduciary fund financial statements consist of custodial funds that are fiduciary in nature and present changes in fiduciary net position. Custodial funds are accounted for using the accrual basis of accounting. These funds are used to account for assets that the County holds for others in a fiduciary capacity.

- **Public Trustee Fund** was established to account for expenditures for the Public Trustee's Office. The Public Trustee is appointed by the Governor of Colorado for a four-year term. This office administers foreclosures including issuance of Public Trustee deeds, cure of default and lien redemptions.
- *County Treasurer Fund* accounts for monies collected (principally tax collections) the Conejos County Treasurer for various local government entities within the County.
- Jail Commissary Fund is used to account for funds collected for and disbursed for inmates.

Certain eliminations have been made as prescribed by GASB Statement No. 34 in regards to interfund activities, payables, and receivables. All internal balances have been eliminated in the Statement of Net Position. All interfund transfers have been eliminated in the Statement of Activities.

ASSETS, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION/FUND BALANCE

Cash

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Investments

All investments, if any, are recorded at fair market value.

Property Taxes

Property taxes attach as an enforceable lien on property as of January 1 each year. The taxes are payable in two installments on February 28 and June 15 or in full on April 30. The County Treasurer bills and collects all property taxes for the County. Property tax revenue is recognized by the County to the extent it results in a current receivable.

The 2023 property tax levy due January 1, 2024, has been recorded in the financial statements as a receivable and a corresponding deferred inflow of resources.

Receivables/Payables from Other County Funds

Balances that originate from current lending/borrowing arrangements between funds are referred to as "Due To/From Other Funds".

Inventories and Prepaid Items

Inventory is valued at the lower of cost (first-in, first-out) or market. Inventory in the special revenue funds consists of expendable supplies held for use. Reported inventories are equally offset by a nonspendable fund balance, which indicates that they do not constitute "available spendable resources" even though they are a component of net current assets. The inventory policy on government-wide statements is consistent with fund statements.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

Capital Assets

Capital assets, which include land, buildings and improvements, equipment, vehicles, construction in progress, and infrastructure assets (e.g. roads, bridges, sidewalks, and similar items), are reported in the applicable governmental activities column in the government-wide financial statements. The County defines capital assets as assets with an initial, individual cost of more than \$5,000. Capital assets are recorded at historical cost or estimated historical cost

if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and Improvements	10-40
Equipment	5-15
Vehicles	5-7
Infrastructure	10-40

Long-Term Obligations

Long-term debt and other long-term obligations are recorded as liabilities in the government-wide financial statements. In the fund financial statements for governmental fund types, debt proceeds are reported as other financing sources and debt payments are reported as debt service expenditures.

Compensated Absences

County policy allows employees to accumulate unused vacation, comp time, and sick leave up to certain maximum hours. At December 31 of each year, unused vacation time over 150 hours is forfeited. Retiring employees are paid 100% of unused vacation and comp time. Sick time unused by retiring employees is paid 50% up to 240 hours. All vacation and sick leave pay is accrued when incurred in the government-wide financial statements. A liability is reported in governmental funds only if they have matured, for example as a result of employee resignations or retirements.

Unearned Revenue

Revenues on grants, which are restricted by the grant contract for specific purposes, are recognized as revenue only after eligible grant costs have been incurred. Grant funds received in excess of grant expenditures are recorded as unearned revenues.

Deferred Inflows of Resources

In addition to liabilities, the Statement of Net Position and the governmental funds Balance Sheet report a separate section of deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to future periods and will not be recognized as an inflow of resources (revenue) until that time.

Net Position

Net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is displayed in the following three components:

Net investment in capital assets – consists of capital assets, net accumulated depreciation, reduced by the outstanding balances of any borrowings that are attributable to the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt should be included in this component of net position.

- Restricted consists of restricted assets reduced by liabilities and deferred inflows of resources related to
 those assets. Restricted assets consist of assets that have limitations imposed on their use either through the
 enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of
 other governments.
- *Unrestricted* consists of the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position.

Fund Balance

Fund balances are reported by classification based on the extent to which the County is bound to honor constraints for the specific purposes on which amounts in the fund can be spent. Fund balances are classified in one of the following five categories:

- *Nonspendable Fund Balance* amounts that cannot be spent because they are not in spendable form such as inventory and prepaid expenditures.
- Restricted Fund Balance amounts restricted when constraints placed on the use of resources are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.
- Committed Fund Balance amounts that can only be used for specific purposes as a result of constraints imposed through adopted resolution by the Board of County Commissioners, the highest level of decision making authority. Committed amounts cannot be used for any other purpose unless the Board removes those constraints by taking the same type of action. Committed fund balances differ from restricted balances because the constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.
- Assigned Fund Balance amounts a government intends to use for a specific purpose; intent can be
 expressed by the Board of County Commissioners or by an official or body to which the governing body
 delegates the authority.
- *Unassigned Fund Balance* amounts that are available for any purpose; these amounts are reported only in the General Fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted net position/fund balance is available, the County considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, and unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board of County Commissioners has provided otherwise in its commitment or assignment actions.

	General Fund	Road and Bridge Fund	Social Services Fund	Captial Expenditures Fund	Other Governmental Funds	Total Governmental Funds
Nonspendable						
Inventory	\$ -	\$ 41,431	\$ -	\$ -	\$ 26,445	\$ 67,876
Prepaid Expenditures	29,249	7,763				37,012
	29,249	49,194			26,445	104,888
Restricted						
TABOR	380,000	-	-	-	-	380,000
Title III	-	61,464	-	-	-	61,464
	380,000	61,464	_	_	-	441,464
Committed						
Contingencies	446,017	_	-	-	-	446,017
Capital Expenditures	_	-	-	119,729	-	119,729
Health and Welfare	-	-	1,657,901	-	406,490	2,064,391
Highways and Streets	_	1,229,790	_	_	-	1,229,790
Culture and Recreation					229,333	229,333
	446,017	1,229,790	1,657,901	119,729	635,823	4,089,260
Assigned						
Designated for Future						
Expenditures	295,324	-	-	-	-	295,324
Unassigned	4,295,236					4,295,236
Total Fund Balance	\$ 5,445,826	\$ 1,340,448	\$ 1,657,901	\$ 119,729	\$ 662,268	\$ 9,226,172

Use of Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

Reclassifications

Certain reclassifications were made to fiscal year 2022 financial statements in order to conform to the fiscal year 2023 financial statement presentation.

New Accounting Pronouncements

During fiscal year 2023, the County adopted the provisions of GASB Statement No. 96, *Subscription-Based Information Technology Arrangement (SBITA)*, that establishes that a SBITA is defined as a contract that conveys control of the right to use another party's (a SBITA vendor's) information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction. This standard requires governmental entities to record a subscription liability and an intangible right-to-use subscription asset for those contracts for the subscription term. This standard does not have a material effect on the financial statements of the County.

NOTE 2 STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Budgets and Budgetary Accounting

Conejos County follows the procedures set forth in the Colorado Local Government Budget Law when preparing the annual budget for each fund. Budget procedures include:

- Preparation of budget documents by administrative staff, which shall be submitted to the Board no later than October 15 of each year.
- Publication of a notice stating that the budget is available for public inspection.
- Discussion of the budget in a meeting open to the public.
- Adoption of the budget in a public meeting by appropriate resolution, no later than December 31.

Formal budgetary integration is employed as a management control device for all funds of the County. All budgets are adopted on a basis consistent with U.S. generally accepted accounting principles (GAAP).

The total expenditures for each fund cannot exceed the budgeted amount unless a supplemental appropriation is adopted. The Board of County Commissioners adopted supplemental appropriations during 2023.

All budget amounts presented in the accompanying supplementary information reflect the original budget and the final amended budget.

NOTE 3 CASH, DEPOSITS, AND INVESTMENTS

A summary of Cash, Deposits, and Investments for the County are as follow:

Cash on Hand	\$ 4,074
Cash Deposited in Banks	554,521
C-SAFE	699,034
ColoTrust	11,171,813
Total Cash, Deposits, and Investments (Book Balance)	12,429,442
Less: Amounts Related to Agency Fund	(446,150)
Total Cash, Deposits, and Investments on the Statement of Net Position	\$ 11,983,292

Cash and Deposits

Colorado State Statutes govern the County's deposits of cash. The statutes specify eligible depositories for public cash deposits, which must be Colorado institutions and must maintain federal insurance (FDIC) on deposits held.

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized in accordance with the PDPA. PDPA allows the institution to create a single collateral pool for all public funds to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to the aggregate uninsured deposits. All deposits in 2023 were in eligible public depositories, as defined by the Public Deposit Protection Act of 1989.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk. At December 31, 2023, \$617,070 was exposed to custodial credit risk. Deposits exposed to credit risk are collateralized with securities held by the pledging financial institutions through PDPA.

Investments

The County's investment policy and Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local government entities may invest. They include:

- Obligations of the United States and certain U.S. government agency securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Bankers' acceptances of certain banks
- Commercial paper
- Local government investment pools
- Repurchase agreements
- Money market funds
- Guaranteed investments contracts
- Corporate or bank debt issued by eligible corporations or banks

Custodial Credit Risk - Investments

The County's investment policy calls for investment diversification within the portfolio to avoid unreasonable risks inherent in over investing in specific instruments, individual financial institutions or maturities. The policy allows for the investment in local government investment pools.

Interest Rate Risk

Colorado Revised Statutes and the County's investment policy limit investment maturities to five years or less from the date of purchase. This limit on investment maturities is a means of limiting exposure to fair values arising from increasing interest rates.

Fair Value

Fair value investments classified at Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Fair value investments classified as Level 2 of the fair value hierarchy are valued using the active market rates for the underlying securities. Fair value investments classified as Level 3 of the fair value hierarchy are valued using non-observable inputs.

The Colorado Government Liquid Asset Trust (ColoTrust) is an investment vehicle established for local government entities in Colorado pursuant to Part 7 of Article 75 of Title 24 of the Colorado Revised Statutes, to pool surplus funds for investment purposes. ColoTrust operates similarly to a money market fund and each share is equal in value to \$1.00. The fair value of the position in the pool is the same as the value of the pool shares. The designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. Substantially all securities owned by the pool are held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investments owned by the pool. Investments of the pools consist of U.S. Treasury bills, notes and note strips and repurchase agreements collateralized by U.S. Treasury Notes. ColoTrust is rated AAAm by Standard & Poor's.

The Colorado Surplus Asset Fund Trust (C-SAFE) investments are valued using the net asset value per share (or its equivalent) of the investments. The investments do not have any unfunded commitments, redemption restrictions, redemption notice periods or withdrawal restrictions. CSAFE investments conform to Colorado Statutes C.R.S. 24-75-601 et. seq. and therefore invests primarily in securities of the United States Treasury, United States Agencies, Primary Dealer Repurchase Agreements, highly rated commercial paper, highly rated corporate bonds, Colorado depositories collateralized at 102% of market value according to the guidelines of the Public Deposit Protection Act. CSAFE measures all of its investments at amortized cost. CSAFE is rated AAAm by Standard & Poor's.

NOTE 4 ACCOUNTS RECEIVABLE

At December 31, 2023, the County had accounts receivable as follows:

General Fund:	
Ambulance Accounts Receivable	\$ 37,976
(Less) Allowance for Uncollectible	-
	37,976
Total General Fund	37,976
Social Services	(645)
Public Health	36,253
	\$ 73,584

NOTE 5 PROPERTY TAXES RECEIVABLE

At December 31, 2023, the County had an estimated property tax receivable divided among the funds as follows:

General Fund	\$ 1,599,934
Road and Bridge Fund	105,990
Social Services Fund	361,015
Capital Expenditures Fund	21,198
	\$ 2,088,137

NOTE 6 CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2023, was as follows:

	Balance 12/31/2022	Additions	Deletions	Balance 12/31/2023
Governmental Activities				
Capital assets not being depreciated				
Land	\$ 1,165,824	\$ -	\$ -	\$ 1,165,824
Construction in Progress	111,133	5,126	116,259	
Total capital assets not being depreciated	1,276,957	5,126	116,259	1,165,824
Capital assets being depreciated				
Infrastructure	1,709,599	-	-	1,709,599
Buildings and Improvements	6,642,513	166,301	-	6,808,814
Equipment	5,348,218	523,596	258,004	5,613,810
Vehicles	1,415,600	432,039	68,175	1,779,464
Total capital assets being depreciated	15,115,930	1,121,936	326,179	15,911,687
Less: accumulated depreciation for				
Infrastructure	892,737	151,097	_	1,043,834
Buildings and Improvements	3,531,450	140,280	-	3,671,730
Equipment	4,652,102	203,796	258,004	4,597,894
Vehicles	1,265,992	141,919	68,175	1,339,736
Total accumulated depreciation	10,342,281	637,092	326,179	10,653,194
Total Capital Assets being depreciated, net	4,773,649	484,844		5,258,493
Governmental Activities Capital Assets, Net	\$ 6,050,606	\$ 489,970	\$ 116,259	\$ 6,424,317

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:	
General Government	\$ 18,497
Public Safety	215,328
Health and Welfare	40,249
Highways and Streets	358,966
Culture and Recreation	4,052
Total Depreciation Expense	\$ 637,092

NOTE 7 LONG-TERM LIABILITIES

Changes in Long-term Liabilities

Long-term liability balances for the year ended December 31, 2023, were as follows:

	12/31/2022 Balance	Additions	Deletions	12/31/2023 Balance	Due Within One Year		
Governmental Activities: Financed Purchase Agreements Compensated Absences	\$ 105,616 291,887	\$ - 77,311	\$ 43,986	\$ 61,630 369,198	\$ 45,979 20,640		
Total Governmental Activities	\$ 397,503	\$ 77,311	\$ 43,986	\$ 430,828	\$ 66,619		

Financed Purchase Agreements

The County is obligated under certain leases accounted for as financed purchase agreements. These agreements are backed by the full faith and credit of the County and debt service is accounted for by the fund purchasing the equipment, the Road and Bridge Fund. The financed assets and related obligations are accounted for in the Statement of Net Position and the Statement of Activities.

2018 Alamosa State Bank

A financed purchase agreement, dated September 7, 2018, was entered into for \$96,380 between Alamosa State Bank as lessor, and Conejos County (the "County"), as lessee, for the purchase of three vehicles for the Sheriff's department. Payments are due annually with an interest rate of 4.5%. Final payment is due September 2025. The vehicles are included in capital assets at a cost of \$120,474 and accumulated depreciation of \$103,263 as of December 31, 2023. Principal balance at December 31, 2023, was \$30,628.

2019 Alamosa State Bank

A financed purchase agreement, dated August 7, 2019, was entered into for \$142,058 between Alamosa State Bank as lessor, and Conejos County (the "County"), as lessee, for the purchase of four vehicles for the Sheriff's department. Payments are due annually with an interest rate of 4.57%. Final payment is due August 2024. The vehicles are included in capital assets at a cost of \$162,104 and accumulated depreciation of \$155,559 as of December 31, 2023. Principal balance at December 31, 2023, was \$31,002.

The annual debt service for the capital leases is as follows:

	P	rincipal	Ir	nterest	Total			
2024	\$	45,979	\$	2,796	\$	48,775		
2025		15,651		704		704		16,355
	\$	61,630	\$	3,500	\$	65,130		

NOTE 8 RETIREMENT

Pension Plans

All eligible employees, participate in the Colorado County Officials and Employees Retirement Association (CCOERA) (the Plan), a defined contribution plan, authorized by state statute. The Plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Employees are eligible after completing twelve months of service with the County, and participation is mandatory after one year of employment. Employee and employer contributions are 100% vested immediately upon employee participation in the plan.

The County must contribute 4% of the compensation of each participant. Each participant contributes a minimum amount equal to the County's contribution, and is permitted to make additional contributions not to exceed 10% of their compensation. For the year ended December 31, 2023, employee contributions totaled \$149,923 and the County recognized pension expense of \$149,923. The County recognized \$0 of forfeitures in retirement expense during 2023.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. The Plan may be amended by resolution of the Board of County Commissioners but it may not be amended beyond the limits established by state statute.

Deferred Compensation Plan

The County also offers its employees an additional voluntary deferred compensation plan created in accordance with Internal Revenue Code 457(f), administered by Colorado County Officials and Employees Retirement Association (CCOERA) (the Plan).

The Plan permits the employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergencies. The County has no other liability other than to make the required monthly contribution.

NOTE 9 COLORADO CONTRABAND FORFEITURE ACT

We have reviewed financial activity in the Sheriff's Department for compliance with the above referenced act. There were no sales of contraband during the year ended December 31, 2023.

NOTE 10 TABOR AMENDMENT RESERVE

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local governments. The amendment is complex and subject to judicial interpretation. The County believes it is in compliance with the requirements of the amendment.

Fiscal year spending and revenue limits are determined based on the prior year's spending adjusted for inflation and local growth. The voters of the County have approved a measure that allows the County to retain and spend revenue in excess of the limit.

The amendment also requires that emergency reserves be established. These reserves must be at least three percent of fiscal year spending. The emergency reserve has been presented as restricted fund balance/net position in the financial statements. The County is not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

NOTE 11 RISK MANAGEMENT

Colorado Counties Casualty and Property Pool (CAPP)

The County is exposed to various risks of loss related to property and casualty losses. The County joined together with other counties in the State of Colorado to form the Colorado Counties Casualty and Property Pool (CAPP), a

public entity risk pool currently operating as a common risk management and insurance program for member counties. The County pays an annual contribution to CAPP for its property and casualty insurance coverage. The inter-governmental agreement of formation of CAPP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and the Pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self-insured retention that is determined each policy year. There have been no significant reductions in insurance coverage. Settled claims from these risks have not exceeded insurance coverage for the current year or the three prior years.

At December 31, 2023, CAPP had assets of \$29,572,690, liabilities of \$18,386,695 (including \$17,157,405 reserved for losses and claims), and members' equity of \$11,185,995. The liability amount includes no long-term debt. Total revenues for the year ended December 31, 2023, amounted to \$15,156,572 and total expenses were \$12,532,239 resulting in net income before return of surplus of \$2,624,333.

Colorado Workers' Compensation Pool (CWCP)

The County is exposed to various risks of loss related to injuries of employees while on the job. The County has joined together with other counties in the State of Colorado to form the Colorado Workers' Compensation Pool (CWCP), a public entity risk pool currently operating as a common risk management and insurance program for member counties. The County pays an annual contribution to CWCP for its workers' compensation insurance coverage. The intergovernmental agreement of formation of CWCP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and the Pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self-insured retention that is determined each policy year. There have been no significant reductions in insurance coverage. Settled claims from these risks have not exceeded insurance coverage for the current year or the three prior years.

At December 31, 2023, CWCP had assets of \$55,475,628, liabilities of \$30,105,475 (including \$25,974,257 reserved for losses and claims) and members' equity of \$25,370,153. The liability amount includes no long-term debt. Total revenues for the year ended December 31, 2023, amounted to \$11,864,038 total expenses were \$7,238,446 resulting in net income before return of surplus of \$4,625,592.

NOTE 12 COMMITMENTS AND CONTINGENCIES

Grant Programs

The County participates in a number of federal and state grant programs. These programs are subject to program compliance audits by the grantors or their representatives. The amount of expenditures, if any, which may be disallowed by the granting agencies, cannot be determined at this time although the County expects any such amounts to be immaterial.

Litigation

The County is a party to various legal actions normally associated with governmental activities, aggregate effect, which in management's and legal counsel's opinion, would not be material to the financial statements.

Insurance Pools

The County is a member of the Colorado Counties Casualty and Property Pool (CAPP) and the Colorado Workers' Compensation Pool (CWCP). CAPP and CWCP have a legal obligation for claims against its members to the extent that funds are available in their annually established loss funds and amounts are available from insurance providers under excess specific and aggregate insurance contracts. Losses incurred in excess of loss funds are direct liabilities of the participating members. CAPP and CWCP have indicated that the amount of any excess losses would be billed to members in proportion to their contributions in the year such excess occurs. The ultimate liability to the County resulting from claims not covered by CAPP and CWCP is not presently determinable.

REQUIRED SUPPLEMENTARY INFORMATION

In addition to the basic financial statements, a budgetary comparison schedule is required for the General Fund and, if applicable, each of the County's major special revenue funds.

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

GENERAL FUND

For the Year Ended December 31, 2023

	BUDGETED	AMOUNTS		VARIANCE WITH FINAL BUDGET POSITIVE		
	ORIGINAL	FINAL	ACTUAL	(NEGATIVE)		
REVENUES				(*)		
Taxes	\$ 4,180,689	\$ 4,180,689	\$ 4,731,464	\$ 550,775		
Intergovernmental Revenue	3,521,137	3,521,137	1,995,364	(1,525,773)		
Licenses and Permits	60,000	60,000	89,686	29,686		
Charges for Services	680,100	680,100	1,043,611	363,511		
Interest on Investments	201,100	201,100	500,166	299,066		
Miscellaneous	21,678	21,678	75,956	54,278		
TOTAL REVENUES	8,664,704	8,664,704	8,436,247	(228,457)		
EXPENDITURES						
General Government	2,249,321	2,249,321	2,292,181	(42,860)		
Public Safety	2,592,814	4,808,182	2,500,374	2,307,808		
Health and Welfare	958,609	1,326,609	877,258	449,351		
Highways and Streets	400,000	400,000	359,261	40,739		
Judicial - District Attorney	325,000	325,000	325,000	-		
Auxiliary Services	40,441	40,441	44,674	(4,233)		
Capital Outlay	285,200	285,200	474,435	(189,235)		
Debt Service			48,776	(48,776)		
TOTAL EXPENDITURES	6,851,385	9,434,753	6,921,959	2,512,794		
Excess (Deficiency) of Revenues Over Expenditures	1,813,319	(770,049)	1,514,288	2,284,337		
OTHER FINANCING SOURCES (USES)						
Transfers In Transfers Out	(50,000)	(50,000)	-	50,000		
TOTAL OTHER FINANCING SOURCES (USES)	(50,000)	(50,000)	-	50,000		
Net Change in Fund Balance	1,763,319	(820,049)	1,514,288	2,334,337		
Fund Balance at Beginning of Year	2,554,669	2,554,669	3,931,538	1,376,869		
Fund Balance at End of Year	\$ 4,317,988	\$ 1,734,620	\$ 5,445,826	\$ 3,711,206		

Notes to Required Supplementary Information

The basis of budgeting is the same as GAAP.

This schedule is presented on the GAAP basis.

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN

FUND BALANCE - BUDGET AND ACTUAL

ROAD AND BRIDGE FUND

For the Year Ended December 31, 2023

	BUDGETED	AMOUNTS		VARIANCE WITH FINAL BUDGET POSITIVE
	ORIGINAL	FINAL	ACTUAL	(NEGATIVE)
REVENUES				
Taxes	\$ 114,729	\$ 114,729	\$ 125,565	\$ 10,836
Intergovernmental Revenue	1,927,500	1,927,500	3,316,186	1,388,686
Licenses and Permits	1,000	1,000	900	(100)
Interest on Investments	40,000	40,000	77,439	37,439
Miscellaneous	1,000	1,000	83,690	82,690
TOTAL REVENUES	2,084,229	2,084,229	3,603,780	1,519,551
EXPENDITURES				
General Government	53,358	203,358	222,604	(19,246)
Highways and Streets	3,158,871	3,158,871	3,184,980	(26,109)
Capital Outlay	600,000	600,000	535,016	64,984
Debt Service				
TOTAL EXPENDITURES	3,812,229	3,962,229	3,942,600	19,629
Excess (Deficiency) of Revenues Over Expenditures	(1,728,000)	(1,878,000)	(338,820)	1,539,180
OTHER FINANCING SOURCES (USES)				
Transfers In Transfers Out	-	-	-	-
TOTAL OTHER FINANCING SOURCSE (USES)				
Net Change in Fund Balance	(1,728,000)	(1,878,000)	(338,820)	1,539,180
Fund Balance at Beginning of Year	3,001,727	3,001,727	1,679,268	(1,322,459)
Fund Balance at End of Year	\$ 1,273,727	\$ 1,123,727	\$ 1,340,448	\$ 216,721

Notes to Required Supplementary Information

The basis of budgeting is the same as GAAP.

This schedule is presented on the GAAP basis.

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

SOCIAL SERVICES FUND

For the Year Ended December 31, 2023

	BUDGETED) AMOUNTS		VARIANCE WITH FINAL BUDGET POSITIVE
	ORIGINAL	FINAL	ACTUAL	(NEGATIVE)
REVENUES				
Taxes	\$ 357,337	\$ 357,337	\$ 497,097	\$ 139,760
Intergovernmental Revenue	7,563,305	7,563,305	6,135,923	(1,427,382)
Miscellaneous Revenue				
TOTAL REVENUES	7,920,642	7,920,642	6,633,020	(1,287,622)
EXPENDITURES				
Health and Welfare	7,894,367	7,894,367	6,414,030	1,480,337
TOTAL EXPENDITURES	7,894,367	7,894,367	6,414,030	1,480,337
Excess (Deficiency) of Revenues Over Expenditures	26,275	26,275	218,990	192,715
OTHER FINANCING SOURCES (USES)				
Transfers In	-	-	-	-
Transfers Out				
TOTAL OTHER FINANCING SOURCSE (USES)				
Net Change in Fund Balance	26,275	26,275	218,990	192,715
Fund Balance at Beginning of Year	1,555,248	1,555,248	1,438,911	(116,337)
Fund Balance at End of Year	\$ 1,581,523	\$ 1,581,523	\$ 1,657,901	\$ 76,378

Notes to Required Supplementary Information

The basis of budgeting is the same as GAAP.

This schedule is presented on the GAAP basis.

SUPPLEMENTARY INFORMATION

The combining fund schedules represent the second level of financial reporting for the County. These schedules present more detailed information for the individual funds in a format that segregates information by fund type.

COMBINING BALANCE SHEET

GENERAL FUND

December 31, 2023

	GENERAL FUND		GENERAL CONTINGENCY FUND		CONTINGENCY FUND		TOTAL		
ASSETS	Φ.	4.464.001	Ф	2 401 226	Ф	22 (720	Φ.	7.201.055	
Cash and Investments	\$	4,464,001 37,976	\$	2,491,226	\$	336,728	\$	7,291,955 37,976	
Accounts Receivable		576,564		- -		-		576,564	
Due From Other Governments Due From Other Funds		, -		-		-		-	
Property Taxes Receivable		1,578,736		-		21,198		1,599,934	
Prepaid Expenditures		29,249						29,249	
TOTAL ASSETS	\$	6,686,526	\$	2,491,226	\$	357,926	\$	9,535,678	
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE									
LIABILITIES									
Accounts Payable	\$	20,475	\$	-	\$	-	\$	20,475	
Accrued Payroll Liabilities		20,359		-		-		20,359	
Due to Other Governments		-		-		-		-	
Due To Other Funds Unearned Grant Revenue		447,147		2,001,937		_		2,449,084	
TOTAL LIABILITIES		487,981		2,001,937		_		2,489,918	
DEFERRED INFLOWS OF RESOURCES						_	-		
Unearned Revenue - Property Tax		1,578,736				21,198		1,599,934	
FUND BALANCE		_	•	_		_	•		
Nonspendable		29,249		-		-		29,249	
Restricted		-		380,000		<u>-</u>		380,000	
Committed		-		109,289		336,728		446,017	
Assigned		295,324 4,295,236		-		-		295,324 4,295,236	
Unassigned	-			400.00					
TOTAL FUND BALANCE		4,619,809		489,289		336,728		5,445,826	
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE	\$	6,686,526	\$	2,491,226	\$	357,926	\$	9,535,678	

COMBINING SCHEDULE OF REVENUES, EXPENDITURES,

AND CHANGES IN FUND BALANCES GENERAL FUND

For the Year Ended December 31, 2023

		GENERAL FUND		GENERAL CONTINGENCY FUND		TINGENCY FUND	ELIMINATIONS		TOTAL	
REVENUES										
Taxes	\$	4,703,745	\$	-	\$	27,719	\$	-	\$	4,731,464
Intergovernmental Revenue		1,995,364 89,686		-		-		=		1,995,364 89,686
Licenses and Permits		1,043,611		_		-		_		1,043,611
Charges for Services		477,231		21,262		1,673		_		500,166
Interest on Investments Miscellaneous		75,956		,		-,-,-		-		75,956
TOTAL REVENUES		8,385,593		21,262		29,392				8,436,247
EXPENDITURES		_		_						
General Government		2,291,466		-		715		-		2,292,181
Public Safety		2,500,374		-		-		-		2,500,374
Health and Welfare		877,258		-		-		-		877,258
Highways and Streets		359,261		-		-		=		359,261
Judicial - District Attorney		325,000 44,674		-		-		=		325,000 44,674
Auxiliary Services		474,435		<u>-</u>		<u>-</u>		-		474,435
Capital Outlay		48,776		-		- -		- -		48,776
Debt Service TOTAL EXPENDITURES		6,921,244				715		-		6,921,959
Excess (Deficiency) of Revenues Over Expenditures		1,464,349		21,262		28,677		-		1,514,288
OTHER FINANCING SOURCES (USES)										
Transfers In		-		-		-		-		-
Transfers Out										
TOTAL OTHER FINANCING SOURCES (USES)		_								
Net Change in Fund Balance		1,464,349		21,262		28,677		-		1,514,288
Fund Balance at Beginning of Year		3,155,460		468,027		308,051				3,931,538
Fund Balance at End of Year	\$	4,619,809	\$	489,289	\$	336,728	\$		\$	5,445,826

CONEJOS COUNTY, COLORADO NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for specific revenues that are legally restricted to be expended for particular purposes.

Public Health Fund – This fund is used to account for the multiple programs providing health services. Financing is provided by grants and fees for services.

Conservation Trust Fund – This fund is used to account for the County share of the state lottery program. The monies may be expended only for the acquisition, development, and maintenance of parks, and other public recreational facilities.

Lodging Tax Fund – This fund is used to account for the County share of the lodging tax collected on each hotel/motel that is rented in Conejos County. The monies may be expended to promote Conejos County to tourists.

CONEJOS COUNTY, COLORADO NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET December 31, 2023

NONMAJOR SPECIAL

			RE	VENUE FUNDS	_			
		PUBLIC HEALTH FUND		ONSERVATION TRUST FUND		LODGING TAX FUND		TOTAL ONMAJOR ERNMENTAL
ASSETS								
Cash and Investments	\$	344,593	\$	165,209	\$	64,129	\$	573,931
Accounts Receivable		36,253		-		-		36,253
Due From Other Governments		52,568		-		-		52,568
Due From Other Funds		-		-		-		-
Property Taxes Receivable		-		-		-		-
Inventories		26,445		-		-		26,445
Prepaid Expenditures		-		-		-		-
TOTAL ASSETS	\$	459,859	\$	165,209	\$	64,129	\$	689,197
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE								
LIABILITIES								
Accounts Payable	\$	7,979	\$	-	\$	-	\$	7,979
Accrued Payroll Liabilities		-		5		-		5
Due To Other Governments		-		-		-		-
Unearned Grant Revenue		18,945		-		-		18,945
TOTAL LIABILITIES		26,924		5		-		26,929
DEFERRED INFLOWS OF RESOURCES								
Unavailable Revenue - Property Tax		-		-		-		-
FUND BALANCE								
Nonspendable		26,445		-		-		26,445
Committed		406,490		165,204		64,129		635,823
TOTAL FUND BALANCE		432,935		165,204		64,129		662,268
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE	\$	459,859	\$	165,209	\$	64,129	\$	689,197
OF RESOURCES, AND FUND DALANCE	Φ	732,032	Ψ	103,209	Φ	07,129	Φ	009,197

CONEJOS COUNTY, COLORADO

NONMAJOR GOVERNMENTAL FUNDS

COMBINING SCHEDULE OF REVENUES, EXPENDITURES,

AND CHANGES IN FUND BALANCES

For the Year Ended December 31, 2023

NONMAJOR SPECIAL

	REVENUE FUNDS							
		PUBLIC		NSERVATION		LODGING	TO	OTAL
		HEALTH		TRUST		TAX	NON	MAJOR
		FUND		FUND		FUND	GOVER	NMENTAL
REVENUES								
Taxes	\$	-	\$	-	\$	29,033	\$	29,033
Intergovernmental Revenue		424,494		56,793		-		481,287
Charges for Services		509,234		-		-		509,234
Interest on Investments		-		560		-		560
Miscellaneous		1,610		-				1,610
TOTAL REVENUES		935,338		57,353		29,033		1,021,724
EXPENDITURES								
General Government		-		-		-		-
Health and Welfare		885,629		-		-		885,629
Culture and Recreation		-		27,608		37,217		64,825
Capital Outlay		-		-		-		-
TOTAL EXPENDITURES		885,629		27,608		37,217		950,454
Excess (Deficiency) of Revenues Over Expenditures		49,709		29,745		(8,184)		71,270
OTHER FINANCING SOURCES (USES)								
Transfers In		_		_		-		-
Transfers Out		-		-		-		-
Commodities Received		137,760		-		-		137,760
Commodities Issued		(137,760)		-		-		(137,760)
TOTAL OTHER FINANCING SOURCES (USES)						<u>-</u>		
Net Change in Fund Balance		49,709		29,745		(8,184)		71,270
Fund Balance at Beginning of Year		383,226		135,459		72,313		590,998
Fund Balance at End of Year	\$	432,935	\$	165,204	\$	64,129	\$	662,268

CONEJOS COUNTY, COLORADO

SCHEDULE OF EXPENDITURES AND TRANSFERS OUT BUDGET AND ACTUAL

ALL NON-MAJOR GOVERNMENTAL FUNDS

	BUDGET	ED AMOUNTS	EXPENDITURES REPORTED ON THE GAAP	VARIANCE WITH FINAL BUDGET POSITIVE	
	ORIGINAL	FINAL	BASIS	(NEGATIVE)	
Governmental Funds					
Major Capital Projects Fund					
Capital Expenditures Fund	\$ 285,700	\$ 285,700	\$ 264,958	\$ 20,742	
Non-major Governmental Funds					
Special Revenue Funds					
Public Health Fund	1,498,004	1,498,004	1,023,389	474,615	
Conservation Trust Fund	66,141	66,141	27,608	38,533	
Lodging Tax Fund	63,420	63,420	37,217	26,203	
Total Special Revenue Funds	1,627,565	1,627,565	1,088,214	539,351	
Total Major Capital Projects Fund and					
Non-major Governmental Funds	\$ 1,913,265	\$ 1,913,265	\$ 1,353,172	\$ 560,093	

CONEJOS COUNTY, COLORADO OTHER SCHEDULES AND REPORTS

CONEJOS COUNTY, COLORADO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

	Federal Assistance	Pass-through	Passed-through to	Federal
Federal Grantor/Program or Cluster Title	Listing	Grantor and Number	Subrecipients (\$)	Expenditures(\$)
Clusters				
CCDF Cluster				
U.S. Department of Health and Human Services		Colorado Department of		
Child Care and Development Block Grant	93.575	Human Services, N/A	\$ -	\$ 93,146
Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.596	Colorado Department of Human Services, N/A		36,722
Total U.S. Department of Health and Human Services				129,868
Total CCDF Cluster			-	129,868
Food Distribution Cluster				
U.S. Department of Agriculture				
Commodity Supplemental Food Program - USDA Foods	10.565	Colorado Department of Human Services, N/A	-	137,760
Commodity Supplemental Food Program - Administrative Funds	10.565	Colorado Department of Human Services, N/A	_	23,546
Total Commodity Supplemental Food Program		,	-	161,306
		Colorado Department of		
Emergency Food Assistance Program (Food Commodities)	10.569	Human Services and Care and Share Food Bank, N/A	-	48,464
Total U.S. Department of Agriculture			-	209,770
Total Food Distribution Cluster			-	209,770
Medicaid Cluster				
U.S. Department of Health and Human Services				
		Colorado Department of		
Medical Assistance Program	93.778	Health Care Policy and Financing, N/A	_	137,865
Total Medicaid Cluster	20.770	1 manying, 1 v. 1	-	137,865
av in a				
SNAP Cluster U.S. Department of Agriculture				
U.S. Department of Agriculture		Colorado Department of		
Supplemental Nutrition Assistance Program	10.551	Human Services, N/A	-	614
COVID-19 State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	Colorado Department of Human Services, N/A	-	1,098
State Administrative Matching Grants for the		Colorado Department of		
Supplemental Nutrition Assistance Program	10.561	Human Services, N/A		97,142
Total U.S. Department of Agriculture				98,854
Total SNAP Cluster			-	98,854

CONEJOS COUNTY, COLORADO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

	Federal	al Passed-through		
	Assistance	Pass-through	to	Federal (7)
Federal Grantor/Program or Cluster Title	Listing	Grantor and Number	Subrecipients (\$)	Expenditures(\$)
Forest Service Schools and Roads Cluster				
U.S. Department of Agriculture				
		Colorado Department of		
Schools and Roads - Grants to States	10.665	Treasury, Title I	210,796	281,061
Total Forest Service Schools and Roads Cluster			210,796	281,061
Total All Clusters			210,796	857,418
Other Programs				
U.S. Department of Justice				
		Colorado Division of Criminal		
Crime Victim Assistance	16.575	Justice, N/A		8,190
Total U.S. Department of Justice			-	8,190
U.S. Department of the Treasury				
Local Assistance and Tribal Consistency Fund	21.032		-	1,100,000
Coronavirus State and Local Fiscal Recovery Funds	21.027	Colorado Department of Local Affairs, N/A	-	411,688
		Colorado Department of Human		
Coronavirus State and Local Fiscal Recovery Funds	21.027	Services, N/A		19,065
Total U.S. Department of the Treasury			-	1,530,753
U.S. Department of Health and Human Services				
Public Health Emergency Preparedness	93.069	Colorado Department of Public Health and Environment, PHEP	-	21,657
Guardianship Assistance	93.090	Colorado Department of Human Services, N/A	_	656
Guardianship Assistance	75.070	Colorado Department of Public		050
		Health and Environment,		
COVID-19 Immunization Cooperative Agreements	93.268	IMM#4	-	43,992
Immunization Cooperative Agreements	93.268	Colorado Department of Public Health and Environment, IMM#3	_	5,520
minumization cooperative Agreements	75.200	HVIIVI/I 5	_	3,320
COVID-19 Epidemiology and Laboratory Capacity for Infectious Diseases (ELC)	93.323	Colorado Department of Public Health and Environment, ELC	-	5,987
Epidemiology and Laboratory Capacity for Infectious Diseases (ELC)	93.323	Colorado Department of Public Health and Environment, ELC	-	93,566
Public Health Emergency Response: Cooperative Agreement for Emergency Response: Public Health Crisis Response	93.354	Colorado Department of Public Health and Environment, OPHP	-	23,579

CONEJOS COUNTY, COLORADO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Federal Grantor/Program or Cluster Title	Federal Assistance Listing	Pass-through Grantor and Number	Passed-through to Subrecipients (\$)	Federal Expenditures(\$)
		Colorado Department of	(*)	
Temporary Assistance for Needy Families	93.558	Human Services, N/A	-	298,024
Child Support Services	93.563	Colorado Department of Human Services, N/A	-	134,626
Stephanie Tubbs Jones Child Welfare Services Program	93.645	Colorado Department of Human Services, N/A	-	(3,394)
Foster Care Title IV-E	93.658	Colorado Department of Human Services, N/A	-	184,594
Adoption Assistance	93.659	Colorado Department of Human Services, N/A	-	53,086
Social Services Block Grant	93.667	Colorado Department of Human Services, N/A	-	32,538
COVID-19 Elder Abuse Prevention Interventions Program	93.747	Colorado Department of Human Services, N/A	-	1,359
Centers for Disease Control and Prevention Collaboration with Academia to Strengthen Public Health	93.967	Colorado Department of Public Health and Environment, OPHP LPHA	-	9,910
Maternal and Child Health Services Block Grant to the States	93.994	Colorado Department of Public Health and Environment, OPPI LPHA	-	9,758
Total U.S. Department of Health and Human Services			-	915,458
U.S. Department of Homeland Security				
Emergency Management Performance Grants	97.042	Colorado Department of Local Affairs, N/A	-	34,259
Total U.S. Department of Homeland Security				34,259
Total Other Programs			_	2,488,660
Total Expenditures of Federal Awards			\$ 210,796	\$ 3,346,078

CONEJOS COUNTY, COLORADO NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the Year Ended December 31, 2023

NOTE 1 BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal grant activity of Conejos County, Colorado under programs of the federal government for the year ended December 31, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Conejos County, Colorado, it is not intended to and does not present the financial position, changes in net position, or cash flows of Conejos County, Colorado.

NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting, except for funds passed-through the Colorado Department of Human Services, Department of Public Health and Environment, Department of Health Care Policy and Financing, and Care and Share Food Bank. These funds are reported on the cash basis. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through identifying numbers are presented where available. The County did not elect to use the 10-percent de minimis indirect cost rate as allowed under Uniform Guidance for the year ended December 31, 2023.

NOTE 3 FOOD DISTRIBUTION

Nonmonetary assistance is reported in the Schedule at the fair market value of commodities received and disbursed.

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



To the Board of County Commissioners Conejos County, Colorado Conejos, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Conejos County, Colorado (the County), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated September 30, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as Finding 2023-001 and 2023-002 that we consider to be a material weakness.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an

Certified Public Accountants

Board of County Commissioners Conejos County, Colorado Page 2

objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

County's Response to Finding

Government Auditing Standards require the auditor to perform limited procedures on the County's response to the finding identified in our audit and described in the accompanying corrective action plan. The County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Wall, Smith, Bateman Inc.

Wall, Smith, Bateman bre.

Alamosa, Colorado

September 30, 2024

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Wall, Smith, Bateman Inc.

To the Board of County Commissioners Conejos County, Colorado Conejos, Colorado

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Conejos County, Colorado's (the County) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2023. The County's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County's federal programs.

Board of County Commissioners Conejos County, Colorado Page 2

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Other Matters

The results of our auditing procedures disclosed an instance of noncompliance which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying schedule of findings and questioned costs as Finding 2023-003. Our opinion on each major federal program is not modified with respect to this matter.

Government Auditing Standards requires the auditor to perform limited procedures on the County's response to the noncompliance finding identified in our compliance audit described in the accompanying corrective action plan. The County's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Board of County Commissioners Conejos County, Colorado Page 3

Report on Internal Control over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, as discussed below, we did identify a certain deficiency in internal control over compliance that we consider to be a significant deficiency.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as Finding 2023-003 to be a significant deficiency.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the County's response to the noncompliance finding identified in our compliance audit described in the accompanying corrective action plan. The County's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Wall, Smith, Bateman Inc.

Wall Smith Bateman bre.

Alamosa, Colorado

September 30, 2024

CONEJOS COUNTY, COLORADO SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2023

Section I – Summary of Auditors' Results

Financial Statements

Type of auditors' report issued:		Qualifie	ed
 Internal control over financial reporting: Material weakness(es) identified? Significant deficiency(ies) identifie considered to be material weakness Noncompliance material to financial 	(es)?	yes yes yes	noX_none reportedX_no
Federal Awards			
 Internal control over major programs: Material weakness(es) identified? Significant deficiency(ies) identifie considered to be material weakness 		yesXyes	no
Type of auditors' report issued on complian	nce for major progran	ns: Unmod	ified
Any audit findings disclosed that are require accordance with 2 CFR section 200.516(a)	*	Xyes	no
Identification of major programs:			
Federal Assistance Number(s) 10.665 21.032	Name of Federal Pr Forest Service Scho Local Assistance ar	ools and Roads Clu	
Dollar threshold used to distinguish between	en type A and type B _l	programs: \$750,0	00
Auditee qualified as a low-risk auditee?		yes	Xno

CONEJOS COUNTY, COLORADO SCHEDULE OF FINDINGS AND OUESTIONED COSTS For the Year Ended December 31, 2023

Section II – Financial Statement Findings

Finding 2023-001: Cash Reconciliations

Type of finding: Internal Control (material weakness)

Criteria: Cash accounts should be reconciled on a monthly basis to identify errors and discrepancies as they arise to ensure transactions are properly accounted for.

Condition: Audit procedures identified unrecorded payroll and health insurance expenditure transactions and journal entries to force cash balances. Audit adjusting journal entries were proposed to correct these errors resulting in reducing cash by a net amount of approximately \$265,000. After audit adjusting journal entries, an overstatement of cash and understatement of expenditures of approximately \$49,000 in the General Fund, \$27,000 in the Road and Bridge Fund, and \$17,000 in the Public Health Fund remains unidentified at December 31, 2023.

Cause: The County did not complete monthly cash reconciliations of the cash with treasurer to the general ledger accounts to ensure transactions were posted correctly.

Effect: The audit opinion on the financial statements has been qualified for the unaccounted differences in the General Fund, Road and Bridge Fund, and the Public Health Fund. The Public Health Fund is included in the Aggregate Remaining Fund Information in the opinion.

Recommendation: The County should reconcile all cash accounts starting January 1, 2023 through December 31, 2023 to identify transactions that are unaccounted for in the general ledger. In addition, the County should incorporate a monthly review process over the cash reconciliations to ensure they are completed timely and accurately.

Management's Response: See corrective action plan.

Finding 2023-002: Internal Control over Financial Reporting

(Repeat of Findings: 2022-001, 2021-001, 2020-001, 2019-001, 2018-001, 2017-

001, 2016-001, 2015-001, 2014-001, 2013-001 and 12-1)

Type of finding: Internal Control (material weakness)

Criteria: A system of internal controls includes the design, documentation, and monitoring of control activities over the application of accounting principles, financial statement preparation and grant management.

Condition: The County's system of internal controls did not prevent or detect and correct financial misstatements.

Cause: The County did not complete accurate reconciliations of general ledger accounts and properly track grant activity. Year-end reconciliation procedures included journal entries to force ending balances without properly identifying and reconciling the differences. In addition, there is not a supervisory or department head review of the general ledger.

CONEJOS COUNTY, COLORADO SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2023

Effect: As a result of this condition the following areas were affected:

- 1. Audit adjustments were proposed to properly state the County financial statements as of December 31, 2023, in accordance with generally accepted accounting principles.
- 2. Grant activity was not accurately recorded in the general ledger throughout the year, resulting in additional reconciliation during the audit.
- 3. Journal entries posted to the general ledger did not have adequate supporting documentation.

Recommendation: The County finance department should strengthen its internal controls with adopted policies and procedures regarding monthly and year-end financial close accounting as well as reconciling balance sheet accounts for accurate financial statement reporting. This should include standard procedures requiring supporting documentation and a review process for all journal entries posted to the general ledger. In addition, the County should incorporate a reconciliation and review process over the general ledger and grant activity. The review process should be completed by upper management with distribution of financial information to department heads on a regularly scheduled basis to identify errors, prevent errors from accumulating, and correct errors timely.

Management's Response: See corrective action plan.

Section III - Federal Award Findings and Questioned Costs

Finding 2023-003: Forest Service Schools and Roads Cluster, Federal Assistance Listing No. 10.665 U.S. Department of Agriculture

Passed-through Colorado Department of Treasury

Compliance Requirements: Activities Allowed or Unallowed, Allowable Costs/Cost Principles

Grant No.: Title I and III

Type of finding: Internal Control (significant deficiency) and Compliance (noncompliance)

Criteria: The authorized uses portion of the Title III – County Funds section (16 USC 7141-7144) states that Title III funds shall only be used to 1) carry out activities under the Firewise Communities program, 2) reimburse the County for search and rescue and other emergency services, or 3) develop community wildfire protection plans.

Condition: Title III funds were incorrectly included with the Title I funds computation for distribution to the local school districts and the Road and Bridge Fund.

Cause: The County does not have a complete system of internal controls to ensure that federal funds are used for allowable purposes.

Questioned Costs: None

CONEJOS COUNTY, COLORADO SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2023

Effect: Title III funds were not separately identified and tracked to ensure compliance with activities allowed or unallowed and allowable costs/cost principles requirements.

Recommendation: The County should strengthen its internal controls with adopted policies and procedures to ensure compliance with the authorized uses portion of the Title III – County Funds section.

Management's Response: See corrective action plan.

CONEJOS COUNTY, COLORADO SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

For the Year Ended December 31, 2023

Section II – Financial Statement Findings

Finding 2022-001: Internal Control over Financial Reporting

(Repeat of Finding 2021-001, 2020-001, 2019-001, 2018-001, 2017-001, 2016-001,

2015-001, 2014-001, 2013-001 and 12-1)

Type of finding: Internal Control (material weakness)

Condition: The County's system of internal controls did not prevent or detect and correct financial misstatements.

Recommendation: The County finance department should strengthen its internal controls with adopted policies and procedures regarding monthly and year-end financial close accounting as well as reconciling balance sheet accounts for accurate financial statement reporting. This should include standard procedures requiring supporting documentation and a review process for all journal entries posted to the general ledger. In addition, the County should incorporate a reconciliation and review process over the general ledger and grant activity. The review process should be completed by upper management with distribution of reconciliations to department heads on a regularly scheduled basis to identify errors, prevent them from accumulating, and correct them timely.

Status: Not Implemented (see Finding 2023-002)

Section III - Federal Award Findings and Questioned Costs

None



Board of County Commissioners

Mitchell Jarvies

Carlos Garcia

Joseph J. Baroz

CORRECTIVE ACTION PLAN

Oversight Agencies: U.S. Department of Agriculture

U.S. Department of the Treasury

Conejos County, Colorado respectfully submits the following corrective action plan for the year ended December 31, 2023.

Independent Accountants:

Wall, Smith, Bateman Inc. Certified Public Accountants

3001 Adcock Circle, P.O. Box 809

Alamosa, CO 81101

Audit period:

Year ended December 31, 2023

The findings from the December 31, 2023 schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the schedule. Section I of the schedule, Summary of Auditors' Results, does not include findings and is not addressed.

Section II - Financial Statement Findings

Finding 2023-001: Cash Reconciliations

Type of finding: Internal Control (material weakness)

Recommendation: The County should reconcile all cash accounts starting January 1, 2023 through December 31, 2023 to identify transactions that are unaccounted for in the general ledger. In addition, the County should incorporate a monthly review process over the cash reconciliations to ensure they are completed timely and accurately.

Action Taken:

The county has reconciled the cash accounts from January 1, 2023 to August 31, 2023 We will continue reconciling the cash accounts through December 31, 2023 to identify unaccounted for transactions in the general ledger and prepare adjusting journal entries for any unaccounted-for transactions in the general ledger. Beginning immediately Bank Reconciliations for each fund will be prepared upon receipt of the information from the Conejos County Treasurer's office.

Conejos County, Colorado Corrective Action Plan Page 2

Finding 2023-002: Internal Control over Financial Reporting (Repeat of Findings: 2022-001, 2021-001, 2020-001, 2019-001, 2018-001, 2017-001, 2016-001, 2015-001, 2014-001, 2013-001, and 12-1)

Type of finding: Internal Control (material weakness)

Recommendation: The County finance department should strengthen its internal controls with adopted policies and procedures regarding monthly and year-end financial close accounting as well as reconciling balance sheet accounts for accurate financial statement reporting. This should include standard procedures requiring supporting documentation and a review process for all journal entries posted to the general ledger. In addition, the County should incorporate a reconciliation and review process over the general ledger and grant activity. The review process should be completed by upper management with distribution of financial information to department heads on a regularly scheduled basis to identify errors, prevent errors from accumulating, and correct errors timely.

Action Taken:

The county has established standard procedures requiring supporting documentation with a second review for all journal entries posted to the general ledger. Balance sheet accounts, monthly and year-end close financial accounting will be reviewed by someone in upper management periodically. Monthly bookkeeping and accounting information will be prepared by one individual and a second review by another individual will take place and documented in the work papers. Starting on October 1st Conejos has hired another accountant to replace the retiring accountant's position. We will be considering our accounting department and co-accountants for the purpose of cross-training for both departments, the county and the DSS side. They are being tasked with policies and procedures for the accounting departments as well as incorporating a monthly review process for cash reconciliation.

Section III - Federal Award Findings and Questioned Costs

Finding 2023-003: Forest Service Schools and Roads Cluster, Federal Assistance Listing No. 10.665 U.S. Department of Agriculture

Passed through Colorado Department of Treasury

Compliance Requirements: Activities Allowed or Unallowed, Allowable Costs/Cost Principles

Grant No.: Title I and III

Type of finding: Internal Control (significant deficiency) and Compliance (noncompliance)

Conejos County, Colorado Corrective Action Plan Page 3

Recommendation: The County should strengthen its internal controls with adopted policies and procedures to ensure compliance with the authorized uses portion of the Title III – County Funds Code.

Action Taken:

Policies and procedures will be compiled to ensure compliance with the authorized uses of the Title III funds.

If there are questions regarding this plan, please call the responsible party listed below.

Sincerely yours,

Tressesa Martinez

County Administrator

Conejos County, Colorado

narting

Form # 350-050-36 City or County: Conejos County LOCAL HIGHWAY FINANCE REPORT YEAR ENDING: December 2023 This Information From The Records Of: Prepared By: GARY GURULE County of Conejos Phone: (719)376-5772 x2 I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE Local B. Local C. Receipts from D. Receipts from ITEM **Motor-Fuel** Motor-Vehicle State Highway-Federal Highway Taxes **Taxes User Taxes** Administration 1. Total receipts available 2. Minus amount used for collection expenses 3. Minus amount used for nonhighway purposes 4. Minus amount used for mass transit 5. Remainder used for highway purposes III. DISBURSEMENTS FOR ROAD II. RECEIPTS FOR ROAD AND STREET PURPOSES AND STREET PURPOSES ITEM AMOUNT AMOUNT A. Receipts from local sources: A. Local highway disbursements: 1. Local highway-user taxes 1. Capital outlay (from page 2) 1,731,747 a. Motor Fuel (from Item I.A.5.) 2. Maintenance: 1,726,916 b. Motor Vehicle (from Item I.B.5.) 3. Road and street services: c. Total (a.+b.) a. Traffic control operations 8,065 2. General fund appropriations b. Snow and ice removal 3. Other local imposts (from page 2) c. Other 210,796 127,677 Misc. Grant d. Total (a. through c.) 4. Miscellaneous local receipts (from page 2) 174,848 218,861 5. Transfers from toll facilities 4. General administration & miscellaneous 265,076 6. Proceeds of sale of bonds and notes: 5. Highway law enforcement and safety a. Bonds - Original Issues 6. Total (1 through 5) 3,942,600 b. Bonds - Refunding Issues B. Debt service on local obligations: c. Notes 1. Bonds: d. Total (a. + b. + c.)a. Interest 7. Total (1 through 6) 302,525 b. Redemption **Private Contributions** c. Total (a. + b.) 0 C. Receipts from State government 2. Notes: 1,920,193 a. Interest (from page 2) 0 D. Receipts from Federal Government b. Redemption 0 (from page 2) 1,381,061 c. Total (a. + b.) 0 E. Total receipts (A.7 + B + C + D)3. Total (1.c + 2.c) 3,603,779 0 C. Payments to State for highways 0 D. Payments to toll facilities 0 E. Total disbursements (A.6 + B.3 + C + D)3,942,600 IV. LOCAL HIGHWAY DEBT STATUS (Show all entries at par) Opening Debt Amount Issued Redemptions Closing Debt A. Bonds (Total) 0 1. Bonds (Refunding Portion) B. Notes (Total) 0 0 V. LOCAL ROAD AND STREET FUND BALANCE A. Beginning Balance B. Total Receipts C. Total Disbursements D. Ending Balance E. Reconciliation 1,679,268 3,603,779 3,942,600 1,340,447 **Notes and Comments:**

	STATE:	
	Colorado	
ORT	YEAR ENDING (mm/yy):	
	December 2023	

(Carry forward to page 1)

LOCAL HIGHWAY FINANCE REPO

II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL

ITEM	AMOUNT	ITEM	AMOUNT
A.3. Other local imposts:		A.4. Miscellaneous local receipts:	
a. Property Taxes and Assessments	108,104	a. Interest on investments	77,439
b. Other local imposts:		b. Traffic Fines & Penalities	
1. Sales Taxes		c. Parking Garage Fees	
2. Infrastructure & Impact Fees	2,112	d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	1,177
4. Licenses		f. Charges for Services	17,760
5. Specific Ownership &/or Other	17,461	g. Other Misc. Receipts	821
6. Total (1. through 5.)	19,573	h. Other	77,651
c. Total (a. + b.)	127,677	i. Total (a. through h.)	174,848
	(Carry forward to page 1)		(Carry forward to page 1)

ITEM	AMOUNT	AMOUNT	
C. Receipts from State Government		D. Receipts from Federal Government	
 Highway-user taxes 	1,920,193	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	281,061
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations		d. Federal Transit Admin	
d. DOLA Grant		e. U.S. Corps of Engineers	
e. Other	0	f. Other Federal:LATCF	1,100,000
f. Total (a. through e.)	0	g. Total (a. through f.)	1,381,061
4. Total (1. + 2. + 3.f)	1,920,193	3. Total (1. + 2.g)	

III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL

	ON NATIONAL HIGHWAY SYSTEM	OFF NATIONAL HIGHWAY SYSTEM	TOTAL
	(a)	(b)	(c)
A.1. Capital outlay:			
a. Right-Of-Way Costs			0
b. Engineering Costs			0
c. Construction:			
(1). New Facilities			
(2). Capacity Improvements			0
(3). System Preservation		1,731,747	1,731,747
(4). System Enhancement & Operation			0
(5). Total Construction $(1) + (2) + (3) + (4)$	0	1,731,747	1,731,747
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	1,731,747	1,731,747
			(Carry forward to page 1)

Notes and Comments: